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Financing of the African Union-United Nations Hybrid Operation in Darfur

Report of the Fifth Committee

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I. Introduction

1. At its 2nd plenary meeting, on 18 September 2009, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its sixty-fourth session the item entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur" and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 32nd and 37th meetings, on 12 May and 18 June 2010. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records (A/C.5/64/SR.32 and 37).

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the financial performance of the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2008 to 30 June 2009 (A/64/579 and Corr.1);

(b) Report of the Secretary-General on the budget for the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2010 to 30 June 2011 (A/64/685);

(c) Related report of the Advisory Committee on Administrative and Budgetary Questions (A/64/660/Add.13).

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II. Consideration of draft resolution A/C.5/64/L.51

4. At its 37th meeting, on 18 June, the Committee had before it a draft resolution entitled "Financing of the African Union–United Nations Hybrid Operation in Darfur" (A/C.5/64/L.51), submitted by the Chair on the basis of informal consultations coordinated by the representative of Pakistan.

5. At the same meeting, the Committee adopted draft resolution A/C.5/64/L.51 without a vote (see para. 6).

III. Recommendation of the Fifth Committee

6. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the African Union-United Nations Hybrid Operation in Darfur

The General Assembly,

Having considered the reports of the Secretary-General on the financing of the African Union-United Nations Hybrid Operation in Darfur[1] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[2]

Recalling Security Council resolution 1769 (2007) of 31 July 2007, by which the Council established the African Union-United Nations Hybrid Operation in Darfur for an initial period of twelve months as from 31 July 2007, and the subsequent Security Council resolutions, the latest of which was resolution 1881 (2009) of 30 July 2009, by which the Council extended the mandate of the Operation until 31 July 2010,

Recalling also its resolution 62/232 A of 22 December 2007 on the financing of the Operation and its subsequent resolutions thereon, the latest of which was resolution 63/258 B of 30 June 2009,

Reaffirming the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

Mindful of the fact that it is essential to provide the Operation with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Noting the hybrid nature of the Operation, and in that regard stressing the importance of ensuring full coordination of efforts between the African Union and the United Nations at the strategic level, unity of command at the operational level and clear delegation of authority and accountability lines,

1. *Requests* the Secretary-General to entrust the Head of Operation with the task of formulating future budget proposals in full accordance with the provisions of General Assembly resolutions 59/296 of 22 June 2005, 60/266 of 30 June 2006, 61/276 of 29 June 2007 and 64/___ of _____ 2010,* as well as other relevant resolutions;

2. *Takes note* of the status of contributions to the African Union-United Nations Hybrid Operation in Darfur as at 30 April 2010, including the contributions outstanding in the amount of 139.6 million United States dollars, representing some 3 per cent of the total assessed contributions, notes with concern that only forty-eight Member States have paid their assessed contributions in full, and urges all

* See A/C.5/64/L.57.

[1] A/64/579 and Corr.1 and A/64/685.

[2] A/64/660/Add.13.

other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

3. *Expresses its appreciation* to those Member States which have paid their assessed contributions in full, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Operation in full;

4. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

5. *Also expresses concern* at the delay experienced by the Secretary-General in deploying and providing adequate resources to some recent peacekeeping missions, in particular those in Africa;

6. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

7. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

8. *Reiterates its request* to the Secretary-General to make the fullest possible use of facilities and equipment at the United Nations Logistics Base at Brindisi, Italy, in order to minimize the costs of procurement for the Operation;

9. *Acknowledges with appreciation* that the use of the Entebbe logistics hub in Uganda has been cost-effective and has resulted in savings for the United Nations, and welcomes the expansion of the logistics hub to provide logistical support to peacekeeping operations in the region and to contribute further to their enhanced efficiency and responsiveness, taking into account the ongoing efforts in this regard;

10. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;

11. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,[2] subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

12. *Requests* the Secretary-General to take steps to ensure that all personnel adhere fully to the security procedures in place;

13. *Reaffirms* section XX of resolution 61/276, and encourages the Secretary-General, where feasible, to enhance regional and inter-mission cooperation with a view to achieving greater synergies in the use of the resources of the Organization and the implementation of the mandates of the missions, while bearing in mind that individual missions are responsible for the preparation and implementation of their own budgets and for controlling their own assets and logistical operations;

14. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions 59/296, 60/266, 61/276 and 64/___;*

15. *Also requests* the Secretary-General to take all necessary action to ensure that the Operation is administered with a maximum of efficiency and economy;

16. *Further requests* the Secretary-General to ensure that future budget submissions contain sufficient information, explanation and justification of the proposed resource requirements relating to operational costs in order to allow Member States to take well-informed decisions;

17. *Requests* the Secretary-General, in order to reduce the cost of employing General Service staff, to continue efforts to recruit local staff for the Operation against General Service posts, commensurate with the requirements of the Operation;

18. *Stresses* the importance of strengthened accountability in the Organization and of ensuring greater accountability of the Secretary-General to Member States, inter alia, for the effective and efficient implementation of legislative mandates on procurement and the related use of financial and human resources, as well as the provision of necessary information on procurement-related matters to enable Member States to make well-informed decisions;

19. *Requests* the Secretary-General to ensure that all procurement projects for the Organization are in full compliance with relevant resolutions;

Financial performance report for the period from 1 July 2008 to 30 June 2009

20. *Takes note* of the report of the Secretary-General on the financial performance of the Operation for the period from 1 July 2008 to 30 June 2009;[3]

21. *Decides* to reduce the appropriation of 1,499,710,000 dollars approved for the maintenance of the Operation for the period from 1 July 2008 to 30 June 2009 under the terms of its resolution 62/232 B of 20 June 2008 by the amount of 8,430,800 dollars, to 1,491,279,200 dollars, equal to expenditures incurred by the Operation during the same period;

Budget estimates for the period from 1 July 2010 to 30 June 2011

22. *Also decides* to appropriate to the Special Account for the African Union-United Nations Hybrid Operation in Darfur the amount of 1,917,751,000 dollars for the period from 1 July 2010 to 30 June 2011, inclusive of 1,808,127,500 dollars for the maintenance of the Operation, 92,842,200 dollars for the support account for peacekeeping operations and 16,781,300 dollars for the United Nations Logistics Base;

Financing of the appropriation

23. *Further decides* to apportion among Member States the amount of 159,812,584 dollars for the period from 1 to 31 July 2010, in accordance with the levels updated in General Assembly resolution 64/249 of 24 December 2009 and taking into account the scale of assessments for 2010, as set out in its resolution 64/248 of 24 December 2009;

[3] A/64/579 and Corr.1.

24. *Decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 23 above, their respective share in the Tax Equalization Fund of 3,416,825 dollars, comprising the estimated staff assessment income of 2,664,350 dollars approved for the Operation, the prorated share of 640,600 dollars of the estimated staff assessment income approved for the support account and the prorated share of 111,875 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

25. *Also decides* to apportion among Member States the amount of 1,757,938,416 dollars for the period from 1 August 2010 to 30 June 2011, at a monthly rate of 159,812,584 dollars, in accordance with the levels updated in resolution 64/249, and taking into account the scale of assessments for 2010 and 2011, as set out in resolution 64/248, subject to a decision of the Security Council to extend the mandate of the Operation;

26. *Further decides* that, in accordance with the provisions of its resolution 973 (X), there shall be set off against the apportionment among Member States, as provided for in paragraph 25 above, their respective share in the Tax Equalization Fund of 37,585,075 dollars, comprising the estimated staff assessment income of 29,307,850 dollars approved for the Operation, the prorated share of 7,046,600 dollars of the estimated staff assessment income approved for the support account and the prorated share of 1,230,625 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

27. *Decides* to set off the other income in respect of the financial period ended 30 June 2009, in the total amount of 130,922,300 dollars, against the shortfall in apportionment of 191,569,200 dollars for the same period;

28. *Also decides* to apportion among Member States the amount of 60,646,900 dollars, representing the difference between the shortfall in apportionment of 191,569,200 dollars and the other income of 130,922,300 dollars, for the period ended 30 June 2009;

29. *Further decides* that the increase of 2,850,100 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2009 shall be set off against the apportionment of 60,646,900 dollars referred to in paragraph 28 above;

30. *Emphasizes* that no peacekeeping mission shall be financed by borrowing funds from other active peacekeeping missions;

31. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel under the auspices of the United Nations participating in the Operation, bearing in mind paragraphs 5 and 6 of Security Council resolution 1502 (2003) of 26 August 2003;

32. *Invites* voluntary contributions to the Operation in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

33. *Decides* to include in the provisional agenda of its sixty-fifth session the item entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur".